

NOTICE OF SALE

\$7,138,000
BOROUGH OF CLAYTON
County of Gloucester, New Jersey
BOND ANTICIPATION NOTES OF 2025, SERIES A
Consisting of:
\$3,678,000 General Improvements Notes
\$3,460,000 Water/Sewer Utility Notes
(Bank Qualified)

INTRODUCTION

The Borough of Clayton, County of Gloucester, New Jersey ("Borough"), has authorized the issuance of its bond anticipation notes in the aggregate principal amount of \$7,138,000 ("Notes"). The proceeds from the sale of the Notes will be used to temporarily finance the cost of various capital improvements and acquisition of capital equipment in and for the Borough.

SPECIFICATIONS

DATED DATE:	November 25, 2025
MATURITY DATE:	November 24, 2026
INTEREST RATE PER ANNUM:	To be determined by successful bidder
BOND COUNSEL:	Parker McCay P.A. 9000 Midlantic Drive, Suite 300 Mount Laurel, New Jersey
PAYING AGENT:	Borough
CLOSING:	
(a) Date	November 25, 2025
(b) Location	Offices of the Borough
DENOMINATIONS:	\$5,000 and integral multiples of \$1,000 in excess thereof, except that such minimum amount of the Notes in excess of the largest principal amount thereof equaling a multiple of \$1,000 will be in the denomination required to issue the authorized principal amount of the Notes.
PAYMENT:	Immediately available funds
NO-LITIGATION CERTIFICATE:	See Exhibit "A" attached hereto.

FEDERAL TAX STATUS:

Interest on the Notes will be exempt to the holders thereof for federal income tax purposes, as further described in the opinion of Bond Counsel attached hereto as Exhibit "B".

The Notes will be non-callable general obligations of the Borough, payable ultimately from ad valorem taxes to be levied upon all the taxable real property within the Borough without limitation as to rate or amount. The Notes will be designated as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Internal Revenue Code of 1986, as amended.

The Borough has prepared a Preliminary Official Statement, dated November 5, 2025 ("Preliminary Official Statement"), in connection with the sale of the Notes which it has deemed "final" as of its date for purposes of paragraph (b)(1) of Rule 15c2-12, as amended ("Rule 15c2-12"), promulgated by the Securities and Exchange Commission pursuant to the Securities Exchange Act of 1934, as amended, except for certain omissions permitted thereunder. Within seven (7) business days of the sale of the Notes and in sufficient time to accompany any confirmation that requests payment from a customer, the Borough will deliver a reasonable number of copies of the final Official Statement ("Official Statement") to the purchaser in order for the same to comply with paragraph (b)(4) of Rule 15c2-12.

The Preliminary Official Statement is available for viewing in electronic format through the internet facilities of Bowman & Company LLP at www.govdebt.net ("Site"). In addition, broker dealers registered with the Financial Industry Regulatory Authority ("FINRA") and dealer banks with DTC clearing arrangements may either: (i) print out a copy of the Preliminary Official Statement by their own means; or (ii) at any time prior to November 12, 2025, elect to receive a printed copy of the Preliminary Official Statement in the mail by requesting the same on the Site or by contacting the Borough's (a) Bond Counsel, Parker McCay P.A. ("Bond Counsel"), 9000 Midlantic Drive, Suite 300, P.O. Box 5054, Mount Laurel, New Jersey 08054, attention Mohammad Shaiful A. Kashem, Esquire at (856) 985-4092; or (b) Municipal Advisor, Phoenix Advisors, a division of First Security Municipal Advisors, Inc. ("Municipal Advisor"), 2000 Waterview Drive, Suite 101, Hamilton, New Jersey 08691, attention Bryan Morris at (609) 291-0130. In order to view, print a copy or request a copy of the Preliminary Official Statement from Bowman & Company LLP, please visit the Site. Bidders may log-in to access electronic viewing and delivery. Once logged-in to the Site, bidders must follow the applicable instructions and prompts to access the Preliminary Official Statement. All bidders must review the Preliminary Official Statement and certify that they have done so prior to participating in the bidding.

In accordance with the provisions of Rule 15c2-12, the Borough will, prior to the issuance of the Notes, enter into an Information Reporting Undertaking Agreement substantially in the form included in Appendix D to the Preliminary Official Statement.

ELECTRONIC PROPOSALS for the purchase of the Notes will be received by the Borough no later than **WEDNESDAY, NOVEMBER 12, 2025** ("Sale Date"), via (i) email to the Township's Municipal Advisor, Phoenix Advisors, a division of First Security Municipal Advisors,

Inc. ("Municipal Advisor"), at bmmorris@muniadvisors.com; or (ii) BiDCOMP®/Parity® Electronic Bid Submission System ("PARITY") of i-Deal LLC ("i-Deal") in the manner described below, until 11:30 A.M. (Eastern Time). No proposals will be accepted after 11:30 A.M. (Eastern Time) on the date specified. The proposal must be accompanied by a cover sheet stating clearly "PROPOSAL FOR NOTES", and the proposal must be on the Official Form of Proposal attached hereto, and signed by the bidder. The Borough will not assume any liability with respect to defective email transmissions. Should you wish to confirm receipt of a proposal by the Borough, please contact the Municipal Advisor at (609) 291-0130. A determination as to the award will be made no later than 5:00 P.M. (Eastern Time) on the Sale Date.

Each proposal submitted must offer to purchase all of the Notes being offered at a price not less than par and specify a single rate of interest. Interest shall be calculated on the basis of twelve (12) thirty (30) day months in a 360-day year. The Notes will be sold to the entity who, after having complied with the terms of this Notice of Sale, offers the lowest net interest cost for the Notes. The net interest cost shall be computed in each instance by adding to the total amount of Notes bid for, the total interest cost to maturity, and deducting therefrom the premium, if any. If two (2) or more bidders specify the same lowest net interest cost, then to one of such bidders selected by the undersigned by lot. The purchaser must pay an amount equal to the interest on the Notes accrued to the date of delivery. The Borough reserves the right to waive irregularities in any proposal and to reject all proposals.

Proposals must be submitted electronically via PARITY in accordance with this Notice of Sale, until 11:30 A.M. (Eastern Time) on the Sale Date set forth above, but no proposal will be accepted after the time for receiving proposals specified above. To the extent any instructions or directions set forth in PARITY conflict with this Notice of Sale, the terms of this Notice of Sale shall control. For further information about PARITY, including any fee charged, potential proposers may contact i-Deal LLC at 1359 Broadway, 2nd Floor, New York, New York 10018, Telephone: (212) 849-5021. The Borough may, but is not obligated to, acknowledge its acceptance, in writing, of any proposal submitted electronically via PARITY. In the event that a proposal for the Notes is submitted via PARITY, the proposer further agrees that:

1. The Borough may regard the electronic transmission of the proposal through PARITY (including information about the principal amount of the Notes, the premium bid for the Notes and any other information included in such transmission) as though the same was executed by a duly authorized signatory of the proposer, accordingly for the proposal which is accepted by the Borough, the terms of this Notice of Sale and the information that is electronically transmitted through PARITY shall form a contract, and the successful proposer shall be bound by the terms of such contract.
2. PARITY is not an agent of the Borough, and the Borough shall have no liability whatsoever based on any proposer's use of PARITY, including, but not limited to, any failure by PARITY to correctly or timely transmit information provided by the Borough or information provided by the proposer.

3. The Borough may choose to discontinue use of electronic proposals via PARITY by issuing a notification to such effect via TM3 News Services, or by other available means, no later than 3:00 P.M. (Eastern Time) on the last business date prior to the Sale Date set forth above.
4. Once the proposals are communicated electronically via PARITY to the Borough as described above, each proposal will constitute an official "Proposal for Notes" and shall be deemed to be an irrevocable offer to purchase the Notes on the terms provided in this Notice of Sale. For purposes of submitting electronic proposals, the time as maintained on PARITY shall constitute the official time.
5. Each proposer shall be solely responsible to make necessary arrangements to access PARITY for purposes of submitting its proposal in a timely manner and in compliance with the requirements of this Notice of Sale. Neither the Borough nor i-Deal shall have any duty or obligation to provide or assure access to any proposer, and neither the Borough nor i-Deal shall be responsible for the proper operation of, or have any liability for any delays or interruptions of, or any damages caused by PARITY. The Borough is using PARITY as a communication mechanism, and not as the Borough's agent, to conduct the electronic bidding for the Notes. By using PARITY, each proposer agrees to hold the Borough harmless for any harm or damages caused to such proposer in connection with its use of PARITY for bidding on the Notes.

The Borough may, in its sole discretion and prior to the opening of proposals, clarify any term hereof, including, without limitation, its decision to discontinue use of electronic bidding via PARITY, by issuing a notification of the clarification via TM3 News Services, or any other available means, no later than 9:00 A.M. (Eastern Time) on the date upon which the Borough will receive proposals.

POSTPONEMENT

The Borough reserves the right to postpone, from time to time, the date and time established for receipt of proposals. **ANY SUCH POSTPONEMENT WILL BE ANNOUNCED BY TM3, OR ANY OTHER AVAILABLE MEANS, NOT LATER THAN 9:00 A.M. (EASTERN TIME) ON THE SALE DATE SET FORTH ABOVE UPON WHICH THE BOROUGH WILL RECEIVE PROPOSALS.** Any such alternative sale date and the time at which proposals are due will be announced via TM3, or any other available means, at least forty-eight (48) hours before proposals are due. On any such alternative sale date, proposers shall submit Proposals for the Notes in conformity in all respects with all of the provisions of this Notice of Sale, other than the date of submission and sale and any further or contrary provisions set forth in such announcement, which further or contrary provisions must be complied with by all proposers.

DELIVERY OF THE NOTES

It is anticipated that the delivery of the Notes will occur on or about the Closing Date specified above.

CUSIPS

It is anticipated that CUSIP identification numbers will be printed on the Notes, but neither the failure to print such numbers on any Note nor any error with respect thereto shall constitute cause for a failure or a refusal by the purchaser thereof to accept delivery of and to pay for the Notes in accordance with the terms hereof. In accordance with Municipal Securities Rulemaking Board Rule G-34, as amended, the Municipal Advisor will request CUSIP identification numbers and will advise CUSIP Global Services of the details related to the sale of the Notes, including the identity of the winning purchaser of the Notes. All expenses in relation to the printing of CUSIP numbers on the Notes shall be paid for by the Township; provided, however, that the CUSIP Service Bureau charge for the assignment of the numbers shall be the responsibility of and shall be paid for by the purchaser.

ADDITIONAL CLOSING CERTIFICATES

Additionally, the purchaser shall assist the Borough in establishing the issue price and yield of the Notes and shall execute and deliver to the Borough at closing an "issue price" and "yield" or similar certificate setting forth the reasonably expected initial offering price to the public or the sales price or prices of the Notes and yield, together with the supporting pricing wires or equivalent communications ("Issue Price Certificate"). The Issue Price Certificate shall be executed in the form attached hereto as: (i) Exhibit "C" in the event the purchaser is purchasing the Notes for its own account; or (ii) Exhibit "D" in the event the purchaser is purchasing the Notes for resale to the public.

The Borough intends that the provisions of Treasury Regulation Section 1.148-1(f)(3)(i) ("Regulation") defining "competitive sale" for purposes of establishing the issue price of the Notes will apply to the initial sale of the Notes ("Competitive Sale Requirements"). Capitalized terms, not otherwise defined in this section, shall have the meanings ascribed thereto in the Regulation. If the successful firm is a bank, local government unit or other entity purchasing for its own account, the provisions of the Competitive Sale Requirements do not apply.

In the event the Competitive Sale Requirements are not satisfied, the Borough shall so advise the successful firm. The Borough shall treat the first price at which 10% of the Notes ("10% Test") is sold to the public as the issue price of the Notes. The successful firm shall advise the Borough if the Notes satisfy the 10% Test as of the date and time of the award of the Notes. The Borough will permit, but will not require, firms to comply with the "hold-the-offering-price rule". Proposals will not be subject to cancellation in the event that the Competitive Sale Requirements are not satisfied. Firms should prepare their proposals on the assumption that the Notes will be subject to the 10% Test or the "hold-the offering-price-rule" in order to establish the issue price of the Notes.

If the Competitive Sale Requirements are not satisfied and the successful firm is not relying on the "hold-the-offering-price rule", then until the 10% Test has been satisfied as to the Notes, the successful firm agrees to promptly report to the Borough the prices at which the unsold Notes have been sold to the public. That reporting obligation shall continue, whether or not the Closing Date has occurred, until the 10% Test has been satisfied as to the Notes. If the 10% Test is not met by the closing date, a supplemental issue price certificate must be provided.

By submitting a proposal, each firm confirms that: (i) any agreement among underwriters, any selling group agreement and each retail distribution agreement (to which the firm is a party) relating to the initial sale of the Notes to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group, and each broker-dealer that is a party to such retail distribution agreement, as applicable, to report the prices at which it sells to the public the unsold Notes allotted to it until it is notified by the successful firm that either the 10% Test has been satisfied as to the Notes, if and for so long as directed by the successful firm and as set forth in the related pricing wires; and (ii) any agreement among underwriters relating to the initial sale of the Notes to the public, together with the related pricing wires, contains or will contain language obligating each underwriter that is a party to a retail distribution agreement to be employed in connection with the initial sale of the Notes to the public to require each broker-dealer that is a party to such retail distribution agreement to report the prices at which it sells to the public the unsold Notes allotted to it until it is notified by the successful firm or such underwriter that either the 10% Test has been satisfied as to the Notes, if and for so long as directed by the successful firm or such underwriter and as set forth in the related pricing wires.

The purchaser is advised of its responsibility to file an annual disclosure statement on political contributions with the New Jersey Election Law Enforcement Commission ("ELEC") pursuant to *N.J.S.A. 19:44A-20.13* (P.L. 2005, c.271, s.3) if the purchaser enters into agreements or contracts, such as its agreement to purchase the Notes, with a public entity, such as the Borough and receives compensation or fees in excess of \$50,000 in the aggregate from public entities, such as the Borough, in a calendar year. It is the purchaser's responsibility to determine if filing is necessary. Failure to do so can result in the imposition of financial penalties by ELEC. Additional information about this requirement is available from ELEC at (609) 292-8700 or at www.elec.state.nj.us.

Award of the Notes is expected to be made promptly after the opening of the proposals.

ROBERT LAW, Chief Financial Officer

OFFICIAL FORM OF PROPOSAL

November 12, 2025

Mr. Robert Law
Chief Financial Officer
Clayton Borough
Municipal Building
125 N. Delsea Drive
Clayton, New Jersey 08312
c/o Phoenix Advisors, a division of First Security Municipal Advisors, Inc.
Attn: Bryan Morris

Mr. Law:

Subject to the provisions of the Notice of Sale for the purchase of the \$7,138,000, principal amount, Bond Anticipation Notes of 2025, Series A ("Notes"), of the Borough of Clayton, County of Gloucester, New Jersey, which Notice of Sale is made a part of this Proposal, we offer to purchase the Notes in the principal amount of \$7,138,000 bearing interest at the rate of _____% per annum, and will pay therefor \$_____ (not less than \$7,138,000), plus accrued interest thereon, if any.

Purchaser:_____

By:_____
Signature

Title

Telephone:_____

Please supply the following for informational purposes only and not as part of the foregoing Proposal:

Gross Interest Payable on Notes: \$_____

Less: Premium on the Notes (if any): \$_____

Net Interest Cost: \$_____

Net Interest Rate: _____%

EXHIBIT "A"

\$7,138,000
BOROUGH OF CLAYTON
County of Gloucester, New Jersey
BOND ANTICIPATION NOTES OF 2025, SERIES A
Consisting of:
\$3,678,000 General Improvements Notes
\$3,460,000 Water/Sewer Utility Notes

CERTIFICATE OF BOROUGH OFFICIALS
AS TO LITIGATION AND OTHER MATTERS

The undersigned, Mayor, Chief Financial Officer, and Clerk, respectively, of the Borough of Clayton, County of Gloucester, New Jersey ("Borough"), hereby certify as follows:

1. The Borough is duly organized and presently existing under the laws of the State of New Jersey.

2. The Mayor, members of the Borough Council ("Council") and officials of the Borough are as follows:

<u>Name</u>	<u>Title</u>
Charles Simon	Mayor
Darlene Vondran	Council President
Dave Chapes	Council Member
Jeremiah Long	Council Member
Christina Moorhouse	Council Member
Frank Rollo	Council Member
Tony Saban	Council Member
Robert Law	Chief Financial Officer
Christine Newcomb	Borough Clerk
Debbie Schlosser	Deputy Borough Clerk

3. Bond ordinances 14-2021, 15-2021, 11-2022, 12-2022, 13-2022, 14-2022, 4-2023, 17-2023, 18-2023, 21-2023, 19-2024, 20-2024, 10-2025, and 11-2025 (collectively, the "Bond

Ordinances") have each been duly and finally adopted by the Borough Council and published in accordance with the requirements of the Local Bond Law, constituting Chapter 169 of the laws of the State of New Jersey, as amended and supplemented, are in full force and effect on the date hereof and have not in any way been amended, repealed or rescinded since their respective dates of adoption.

4. The Certificate of Determination and Award, dated November 12, 2025 ("Award Certificate"), has been duly executed by the Chief Financial Officer of the Borough and is in full force and effect on the date hereof and has not in any way been amended, repealed or rescinded since the date of execution thereof.

5. The Information Reporting Undertaking Agreement, dated the date hereof ("Reporting Agreement"), is in full force and effect on the date hereof and has not in any way been modified, amended, repealed or rescinded since the date of execution thereof.

6. To the best of our knowledge, information and belief, there is no litigation or other legal proceeding pending which adversely affects, nor is there any litigation or other legal proceeding threatened which would adversely affect, the creation, organization or corporate existence of the Borough or powers of the Borough Council.

7 To the best of our knowledge, information and belief, there is no litigation or other legal proceeding pending which adversely affects, nor is there any litigation or other legal proceeding threatened which would adversely affect, the Bond Ordinances, the Award Certificate, the Reporting Agreement, or the authorization, issuance, sale and delivery of the above-captioned obligations ("Notes") or the validity thereof.

8. To the best of our knowledge, information and belief, there is no litigation or other legal proceeding pending which adversely affects, nor is there any litigation or other legal proceeding threatened which would adversely affect, the respective offices or the incumbency of the officials of the Borough whose signatures appear on the Notes or the incumbency of the Mayor or of any members of the Borough Council.

9. (a) No event affecting the financial condition of the Borough has occurred since the date of the Preliminary Official Statement, dated November 5, 2025 ("Preliminary Official Statement"), or the Official Statement, dated November 12, 2025 ("Official Statement"), prepared with respect to the sale of the Bonds which has not been disclosed therein by supplement or amendment and which should be disclosed in the Preliminary Official Statement or the Official Statement for the purposes for which it is to be used or which should be disclosed therein in order to make the statements and information therein, in light of the circumstances under which they were made, not misleading; and

(b) The statements and information contained in the Preliminary Official Statement and the Official Statement relating to the Borough and its affairs are true and correct in all material respects and do not contain any material misstatement or fail to state a material fact which should be disclosed therein in order to make the statements and information contained therein, in light of the circumstances under which they were made, not misleading.

10. The Notes have been duly executed in the name of the Borough by the manual or facsimile signatures of the Mayor and Chief Financial Officer, the corporate seal of the Borough was

affixed or imprinted thereon and duly attested by the manual signature of the Borough Clerk.

11. All action taken by the Borough in connection with the authorization, execution and delivery of the Notes, and in entering into the transactions contemplated thereby, have been in compliance in all respects with the provisions of the Constitution of the State of New Jersey and applicable laws including, *inter alia*, the New Jersey Open Public Meetings Act, as amended (*N.J.S.A. 10:4-6 et seq.*).

12. The seal impressed on this certificate and on the Notes is the duly adopted official corporate seal of the Borough.

IN WITNESS WHEREOF, we have hereunto set our hands and affixed the official corporate seal of the Borough this 25th day of November, 2025.

BOROUGH OF CLAYTON, NEW JERSEY

By: _____
CHARLES SIMON, Mayor

By: _____
ROBERT LAW, Chief Financial Officer

[SEAL]

By: _____
CHRISTINE NEWCOMB, Borough Clerk

EXHIBIT "B"



November __, 2025

Mayor and Borough Council
of the Borough of Clayton
125 North Delsea Drive
Clayton, New Jersey

**RE: \$7,138,000 BOROUGH OF CLAYTON, COUNTY OF GLOUCESTER, NEW
JERSEY, BOND ANTICIPATION NOTES OF 2025, SERIES A**

Mayor and Council Members:

We have served as Bond Counsel to the Borough of Clayton, County of Gloucester, New Jersey ("Borough"), in connection with the authorization, issuance, sale and delivery of the above-referenced obligations ("Notes"). The Notes consist of: (i) \$3,678,000 General Improvement Notes; and (ii) \$3,460,000 Water/Sewer Utility Notes.

The Notes are authorized to be issued pursuant to: (i) the Local Bond Law, constituting Chapter 169 of the Laws of 1960 of the State of New Jersey, as amended and supplemented ("Local Bond Law"); (ii) bond ordinances 14-2021, 15-2021, 11-2022, 12-2022, 13-2022, 14-2022, 4-2023, 17-2023, 18-2023, 21-2023, 19-2024, 20-2024, 10-2025, and 11-2025, each duly and finally adopted by the Borough Council (collectively, the "Bond Ordinances"), and published in accordance with the requirements of the Local Bond Law; and (iii) a Certificate of Determination and Award executed by the Chief Financial Officer of the Borough on November 12, 2025 ("Award Certificate").

The Notes are dated November 25, 2025 and mature on November 24, 2026. The Notes are issued in [registered book-entry only] [bearer] form without coupons, and are not subject to redemption prior to maturity. The Notes are issued in anticipation of the issuance of bonds to provide funds for various capital improvements.

As the basis for the opinion set forth below, we have examined such matters of law as we have deemed necessary including, inter alia, the Constitution of the State of New Jersey, the Internal Revenue Code of 1986, as amended ("Code"), and the Local Bond Law. We have also examined such documents, certifications and instruments as we have deemed necessary including, without limitation, the Bond Ordinances, the Award Certificate, the representations and covenants of the Borough given pursuant to the Code as set forth in the Certificate as to Nonarbitrage and other Tax Matters ("Nonarbitrage Certificate"), and the other certifications, opinions and instruments listed in the closing agenda prepared in connection with the settlement for the Notes.

In rendering the following opinion, we have relied upon the authenticity, truthfulness and completeness of all documents, certifications, instruments and opinions examined including, without limiting the generality of the foregoing, the Nonarbitrage Certificate.



Based upon and subject to the foregoing, we are of the following opinion:

1. The Notes are legal, valid and binding obligations of the Borough enforceable in accordance with the terms thereof, except to the extent that enforcement thereof may be limited by bankruptcy, insolvency, moratorium or other laws or equitable principles affecting the enforcement of creditors' rights generally ("Creditors' Rights Limitations").

2. For the payment of principal of and interest on the Notes, the Borough has the power and is obligated, to the extent payment is not otherwise provided, to levy ad valorem taxes upon all taxable real property within the Borough without limitation as to rate or amount, except to the extent that enforcement thereof may be affected by Creditors' Rights Limitations.

3. Interest on the Notes is not included for federal income tax purposes in the gross income of the owners thereof pursuant to Section 103 of the Code and will not constitute a tax preference item for purposes of the alternative minimum tax imposed on individuals; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on such corporations.

Section 884 of the Code imposes on certain foreign corporations a branch profits tax equal to thirty percent (30%) of the "dividend equivalent amount" for the taxable year. Interest on the Notes received or accrued by a foreign corporation subject to the branch profits tax will be included in computing the "dividend equivalent amount" of such corporation.

In addition, passive investment income, including interest on the Notes, may be subject to federal income taxation under Section 1375 of the Code for any S corporation that has Subchapter C earnings and profits at the close of the taxable year if more than twenty-five percent (25%) of the gross receipts of such S corporation is passive investment income.

In rendering this opinion, we have assumed continuing compliance by the Borough with the applicable requirements of the Code, including requirements relating to, inter alia, the use and investment of proceeds of the Notes and rebate to the United States Treasury of specified arbitrage earnings, if any, under Section 148(f) of the Code. Failure of the Borough to comply with such covenants could result in the interest on the Notes being subject to federal income tax from the date of issue. We have not undertaken to monitor compliance with such covenants or to advise any party as to changes in the law after the date hereof that affect the tax-exempt status of the interest on the Notes.

Ownership of the Notes may result in collateral federal income tax consequences to certain taxpayers including, without limitation, certain holders of an interest in a financial asset securitization investment trust, property and casualty insurance companies, controlled foreign corporations, individual recipients of Social Security or Railroad Retirement benefits, individuals who otherwise qualify for the earned income credit, and to individuals and families that qualify for a premium assistance credit amount under Section 36B of the Code. The Code denies the earned income credit to an individual who is otherwise eligible if the aggregate amount of disqualified income of the taxpayer for the taxable year exceeds certain limits set forth in Sections 32(i) and (j) of the Code. Interest on the Notes will constitute disqualified income for this purpose. The Code also provides that the earned income credit is phased out if the modified adjusted gross



income of the taxpayer exceeds certain amounts. Interest on the Notes is included in determining the modified adjusted gross income of the taxpayer. Section 36B of the Code provides that the amount of the premium assistance credit amount is in part determined by household income. Section 36B(d) of the Code provides that household income consists of the "modified adjusted gross income" of the taxpayer and certain other individuals. "Modified adjusted gross income" means adjusted gross income increased by certain amounts, including interest received or accrued by the taxpayer which is exempt from tax, such as the interest on the Notes.

In addition, attention is called to the fact that Section 265(b)(1) of the Code eliminates the interest deduction otherwise allowable with respect to indebtedness deemed incurred by banks, thrift institutions and other financial institutions to purchase or to carry tax-exempt obligations acquired after August 7, 1986 other than "qualified tax-exempt obligations" as defined in Section 265(b)(3) of the Code. The Borough has designated the Notes as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code. Eighty percent (80%) of the interest expense deemed incurred by banks, thrift institutions and other financial institutions to purchase or carry "qualified tax-exempt obligations" is deductible.

Owners of the Notes should consult their own tax advisers as to the applicability and effect on their federal income taxes of the alternative minimum tax, the branch profits tax and the tax on passive investment income of S corporations, as well as the applicability and effect of any other collateral federal income tax consequences.

4. Interest on the Notes and any gain from the sale thereof are not included in the gross income of the owners thereof under the New Jersey Gross Income Tax Act, as enacted and construed on the date hereof.

We express no opinion as to any matter not set forth in the numbered paragraphs above including, without limitation, any financial or other information which has been or may be supplied to purchasers of the Notes.

The opinions expressed in the numbered paragraphs above are being rendered on the basis of federal law and the laws of the State of New Jersey, as presently enacted and construed, and we assume no responsibility to advise any party as to any changes in law or fact subsequent to the date hereof.

This is only an opinion letter and not a warranty or guaranty of the matters discussed above.

This letter is being provided solely for the benefit of the Borough and may not be relied upon by any other person, party, firm or organization without our prior written consent.

Very truly yours,

EXHIBIT "C"

\$7,138,000
BOROUGH OF CLAYTON
County of Gloucester, New Jersey
BOND ANTICIPATION NOTES OF 2025, SERIES A
Consisting of:
\$3,678,000 General Improvements Notes
\$3,460,000 Water/Sewer Utility Notes

CERTIFICATE OF UNDERWRITER
REGARDING YIELD AND ISSUE PRICE

The undersigned, an authorized representative of _____, as underwriter ("Underwriter") for the above-captioned notes ("Notes"), hereby certifies as follows:

1. This certificate is delivered to the Borough of Clayton, County of Gloucester, New Jersey ("Borough"), and may be relied upon in establishing the reasonable expectations of the Borough as to the matters stated herein as may be necessary or appropriate in the preparation by the Borough of a certificate relating to arbitrage matters in connection with the issuance of the Notes and in complying with the requirements of the Internal Revenue Code of 1986, as amended ("Code"), and the regulations promulgated thereunder with respect to arbitrage.

2. This certificate is based on facts and estimates in existence on the date hereof and, to the best of the undersigned's knowledge and belief, the matters set forth herein are reasonable in light of such facts and estimates.

3. On November 12, 2025 ("Sale Date"), the Underwriter submitted and the Borough accepted its competitive proposal to purchase the Notes.

[4. As of the Sale Date, the reasonably expected offering price of the Notes to the Public by the Underwriter is \$_____ ("Expected Offering Price"). The Expected

Offering Price is the price for the Notes used by the Underwriter in formulating its bid to purchase the Notes.

5. The Underwriter was not given the opportunity to review other bids prior to submitting its bid. The bid submitted by the Underwriter constituted a firm bid to purchase the Notes.]

[4. As of the date of this certificate, the Underwriter has not sold at least 10% of the Notes at a single price and agrees once it has sold at least 10% of the Notes at a single price, it will provide a Supplemental Issue Price Certificate to the Borough and Bond Counsel, which date will be not later than thirty (30) days after the last day of the calendar quarter next ending after the date of closing of the Notes.]

[4. The Underwriter has offered the Notes to the Public for purchase at the initial offering price of \$_____ on or before the Sale Date. A copy of the pricing wire or equivalent communication for the Notes is attached to this certificate as Schedule A.

5. As set forth in the Notice of Sale and bid award, the Underwriter has agreed in writing that: (i) it would neither offer nor sell any of the Notes to any person at a price that is higher than the Initial Offering Price during the Holding Period (as defined below) ("hold-the-offering-price rule"); and (ii) any selling group agreement shall contain the agreement of each dealer who is a member of the selling group, and any retail distribution agreement shall contain the agreement of each broker-dealer who is a party to the retail distribution agreement, to comply with the hold-the-offering-price rule. Pursuant to such agreement, no underwriter (as defined below) has offered

or sold the Notes at a price that is higher than the respective Initial Offering Price during the Holding Period.]

[5/6]. The Yield (as defined below) on the Notes to maturity is not less than _____%

[6/7]. Capitalized terms utilized herein and not otherwise defined shall have the meanings ascribed thereto below:

(i) "Public" shall mean any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term "related party" for purposes of this certificate generally means any two or more persons who have greater than 50 percent common ownership, directly or indirectly.

(ii) "Underwriter" shall mean: (a) any person that agrees pursuant to a written contract with the Borough (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Notes to the Public; and (b) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (a) of this paragraph to participate in the initial sale of the Notes to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Notes to the Public). The representations set forth in this certificate are limited to factual matters only.

(iii) "Yield" shall mean that discount rate determined on the basis of one (1) interest compounding period equal to the term of the Notes which, when used in computing the present value of the payable payment of principal of and interest on the Notes [or, in the case of the Notes that are subject to optional redemption and are issued with an original issue premium in excess of twenty-

five one-hundredths percent (0.25%) times the number of years to the first optional call date (the "Yield-to-Call Notes"), to the optional call date that produces the lowest yield on each maturity of the Yield-to-Call Notes,] produces an amount equal to the issue price thereof.

[(iv) "Holding Period" means the period starting on the Sale Date and ending on the earlier of: (i) the close of the fifth business day after the Sale Date; or (ii) the date on which the Underwriter has sold at least 10% of the Notes to the Public at a price that is no higher than the Initial Offering Price.]

[7/8]. The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents the Underwriter's interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Borough with respect to certain of the representations set forth in the Certificate as to Nonarbitrage and Other Tax Matters and with respect to compliance with the federal income tax rules affecting the Notes, and by Parker McCay P.A. in connection with rendering its opinion that the interest on the Notes is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Borough from time to time relating to the Notes.

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IN WITNESS WHEREOF, I have hereunto set my hand this 25th day of November, 2025.

_____,
as Underwriter

By: _____
[NAME], [Title]

DRAFT

EXHIBIT "D"

\$7,138,000
BOROUGH OF CLAYTON
County of Gloucester, New Jersey
BOND ANTICIPATION NOTES OF 2025, SERIES A
Consisting of:
\$3,678,000 General Improvements Notes
\$3,460,000 Water/Sewer Utility Notes

CERTIFICATE OF PURCHASER
REGARDING ISSUE PRICE AND YIELD

The undersigned, an authorized representative of _____, as purchaser ("Purchaser") of the above-captioned obligations ("Notes"), hereby certifies as follows:

1. This certificate is delivered to the Borough of Clayton, County of Gloucester, New Jersey ("Borough"), and may be relied upon in establishing the reasonable expectations of the Borough as to the matters stated herein as may be necessary or appropriate in the preparation by the Borough of a certificate relating to arbitrage matters in connection with the issuance of the Notes and in complying with the requirements of the Internal Revenue Code of 1986, as amended ("Code"), and the regulations promulgated thereunder with respect to arbitrage.

2. This certificate is based on facts and estimates in existence on the date hereof and, to the best of the undersigned's knowledge and belief, the matters set forth herein are reasonable in light of such facts and estimates.

3. Based upon prevailing market conditions on November 12, 2025, the date the Purchaser agreed to purchase the Notes ("Sale Date"), the Purchaser had no reason to believe that the fair market value of any of the Notes was in excess of the par amount thereof.

4. The Purchaser is the first purchaser of the Notes and has agreed to purchase the Notes at a price of \$7,138,000.00 ("Purchase Price"). The Notes shall bear interest (based upon twelve (12) months each containing thirty (30) days in a 360 day-year) at a rate of ____%.

5. The Purchaser has not offered, and does not intend to offer, any of the Notes for sale to the general public.

6. The issue price for the Notes is the Purchase Price.

IN WITNESS WHEREOF, I have hereunto set my hand this 25th day of November, 2025.

_____,
as Purchaser

By: _____
[NAME], [Title]